



ADUR & WORTHING
COUNCILS

Joint Strategic Committee
5 June 2018
Agenda Item 8

Key Decision: No

Ward(s) Affected: All

Providing for Worthing's Cycling Infrastructure needs - Report following Motion on Notice from Worthing Borough Council

Report by the Director for Communities

Executive Summary

1. Purpose

- 1.1. To consider the details of a Motion on Notice submitted by Councillor Cooper referred from the February 2018 Worthing Council meeting. The Motion has been proposed and seconded and attached as Annex A.
- 1.2. It is for the Joint Strategic Committee to consider and determine whether to accept the motion as submitted provided by Councillor Cooper, and to determine any future actions arising from that determination.
- 1.3. The report addresses the issues outlined in the Motion and provides options for the Joint Strategic Committee to consider. As this is a Motion referred from Worthing Council, any decision by the Committee would have to consider whether it applies to Worthing Borough only or Adur and Worthing.

2. Recommendations

- 2.1. The Committee is recommended to consider the Notice of Motion as attached to this report at Annex A.
- 2.2. The Joint Strategic Committee is asked to consider what further action should be taken regarding the Notice of Motion, including what instruction is provided to officers.

3. Context

- 3.1. The Director for Communities, as Proper Officer, accepted the Notice of Motion and under Council Procedure Rule 14.5 determining that the matter should be considered at the Worthing Council meeting in February 2018. During the debate at Council, it was proposed by the Leader, seconded by Councillor Jenkins that the Motion be referred to the Joint Strategic Committee for determination.
- 3.2. Council Procedure Rule 14.6 allows the mover of the Motion, Councillor Cooper, to attend the committee and explain the Motion and under Rule 14.6.2 the Member (Councillor Cooper) may, prior to any debate on the matter, answer questions from the Committee for the purposes of clarification, and may sit with the committee for the item in Question.
- 3.3. Under Rule 14.6.3 the Member (Councillor Cooper) may not partake in the debate nor vote upon the item.

4. Issues for consideration

- 4.1. Platforms for our Places provides a clear commitment to promoting the good physical and mental health of our communities. The Strategy also seeks to develop stronger partnerships and networks.
- 4.2. West Sussex County Council (WSSCC), as the highway authority, have statutory obligations to maintain and develop our road and cycle networks. WSSCC have produced the [West Sussex Walking and Cycling Strategy 2016 - 2026](#); this does feature routes in Worthing.
- 4.3. In 2017, the Department for Transport (DfT) released an initiative to support the development of Local Cycling & Walking Infrastructure Plans (LCWIP). The ambition is to draw local and county decision

making closer together, to strengthen partnership working and gain a mutual understanding of strategic needs for local Cycling & Walking. Information on LCWIP, and the wider Cycling and Walking Investment Strategy, can be found on the DfT website, as follows:

<https://www.gov.uk/government/publications/cycling-and-walking-investment-strategy>

- 4.4. A WSCC LCWIP Steering Group has been established to ensure a consistent approach is given to the local LCWIP process. This has representatives from Horsham District, Crawley Borough, Chichester District, Adur & Worthing Councils and the South Downs National Park.
- 4.5. An Adur & Worthing Cycling & Walking Action Group was formed in Summer 2017 to provide the vehicle to develop a local LCWIP and be a central place where Cycling and Walking information can be discussed.
- 4.6. Current activities of the Cycling & Walking Action Group include acting as a consultee for ongoing Cycling and Walking route programming (through WSCC) and be the central coordination for the creation of a LCWIP. This includes the gathering of key information and data from across partner organisations. Future activities for this group could include becoming a wider consultative forum for increasing engagement and activity in walking and cycling across our places.
- 4.7. The intention of a local LCWIP is to establish a network plan across Adur and Worthing for Cycling and Walking which, in turn, allows key routes to be prioritised for future investment. This process will refresh West Sussex Walking and Cycling Strategy 2016 - 2026 and allow for a joint prioritisation process. Annex B provides an LCWIP overview.
- 4.8. Given the wide ranging impact that Walking and Cycling can have on our places, officers from Communities & Wellbeing, Planning Policy, Place & Economy and Sustainability have been identified to support and provide the administrative support and guide the Cycling and Walking Action Group's activities. The Officers act as a conduit to the WSCC LCWIP Steering Group.
- 4.9. The work of the Cycling and Walking Action Group seeks to align activity and have consideration to a variety of related work streams. For example, the WSCC Growth Deal, emerging Worthing Local Plan, emerging Physical Activities Strategy, CIL and S106 governance,

Seafront Investment Plan, Public Realm Improvements Programme and Major Sites.

5. Options

- 5.1. *Option 1:* Continue to support the current activities and emerging partnerships (e.g. with WSCC) to develop a Local Cycling & Walking Infrastructure Plan for Worthing Borough and Adur District Councils.
- 5.2. *Option 2:* To reduce Borough and District Officer involvement and defer all decisions and developments to WSCC.

6. Engagement and Communication

- 6.1. To date the Cycling & Walking Action Group, in addition to Officers, incorporates WSCC, Sustrans, Public Health officers, local Councillors, community organisations and local business representation.
- 6.2. The Cycling & Walking Action Group meets every 6 - 8 weeks to discuss cycling and walking interventions across the place. All group members are encouraged to disseminate information from the meetings to their own networks. Officers with links to other sectors and geographies within our places are also actively seeking to promote this agenda and bring in new partners.
- 6.3. The LCWIP process draws key partners together to enable consistent consultation when looking at Cycling and Walking opportunities. However, as and when schemes come forward, public consultation will take place to inform the final designs.

7. Financial Implications

- 7.1. Establishment of a LCWIP places Worthing and Adur, partnering with WSCC, in a better position to access central government grants as part of the Cycling & Walking Investment Strategy (through DfT).
- 7.2. A LCWIP will allow better coordination and alignment of S106 and CIL (Worthing only) funds to Cycling & Walking schemes (where relevant). This includes those funds held by WSCC.

8. Legal Implications

- 8.1. Whilst WSCC, as the Highways Authority for the Borough of Worthing, have statutory responsibility for roads and cycle paths in the Borough, the Localism Act 2011 enables the Council to do anything that an individual may do and this would include working in partnership with WSCC to achieve shared objectives via the LCWIP.
- 8.2. The Council's constitution at Council Procedure Rule 14 provides that a motion brought before full Council, if within the remit of the Executive, shall be referred to the Executive once proposed and seconded, without debate, for consideration and determination. If the subject matter of the motion falls within a joint service of the Councils, then in accordance with the Joint Committee Agreement, the matter would be heard by the Executive sitting with the Executive of the partner Council, at Joint Strategic Committee. Cllr Cooper, as the proposer of the Motion is entitled to attend the Joint Strategic Committee to explain the motion and answer any questions for clarification, but may not partake in the debate nor vote upon the item.

Local Government Act 1972 - Background Papers

- Email from Councillor Cooper 5 (Notice of Motion) and 9 February 2018
- Email to Councillor Cooper on 7 February from the Democratic Services Manager
- CIL Governance (JSC April 2018)

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Sustainability & Risk Assessment

1. Economic

A number of studies have been carried out on the economic benefit of Cycling and Walking, most notably DfT's [Cycling and Walking:the economic case for action](#). Green transport is also referenced in the [Adur & Worthing Economic Strategy 2018 - 2023](#).

2. Social

2.1 Social Value

The impact of an improved walking and cycling infrastructure can only be positive for residents as it will bring better cohesion and have a positive impact on people's physical and mental wellbeing.

2.2 Equality Issues

Matter considered, no specific issues identified from information available.

2.3 Community Safety Issues (Section 17)

Matter considered, no specific issues identified

2.4 Human Rights Issues

Matter considered, no specific issues identified.

3. Environmental

Cycling and Walking are fundamental aspects of sustainable transport and Active Travel Plans. This aligns with other sustainable work strands at the Council in promoting a healthier and sustainable place to live - e.g. decongestion and air quality.

4. Governance

The Council's Strategic Plan 'Platforms for our Places' contains a clear commitment to promoting the good physical and mental health of our communities. The Cycling and Walking Action Group has been developed to raise the profile of Cycling and Walking and develop a stronger partnership and network, to include WSCC.

The Cycling and Walking Action Group/LCWIP for Worthing and Adur will feed into and guide strategy at WSCC regarding Cycling and Walking direction and investment.

Notice of Motion before Council:

“In October 2013 the Council accepted a Motion in support of promoting cycling across the Borough. This Motion seeks to build upon that agreement and asks the Council to support the recently formed Walking & Cycling Action Group in their work to:

- Map current cycle and walking routes in Worthing. Suggest improvements to these routes and additional routes not currently in place

- Ensure that Worthing Borough has a comprehensive Local Cycling and Walking Implementation Plan (LCWIP) by the end of FY 2018/19

- Partner with other directorates across the Council to ensure that Active Travel is embedded in key considerations for the Borough such as the development of a new Local Plan.

“This Motion also calls to call upon West Sussex County Council, acting as the Highway Authority, to take the necessary steps to liaise with stakeholders such as the Worthing Cycle Forum, to discuss ways in which relevant section 106 monies currently held and allocated to cycle schemes, together with future allocated sums, can be used in Worthing in order to improve the cycling experience in the town in line with current Government expectations.”

Annex B

[LCWIP Flow chart](#)

Local Cycling & Walking Infrastructure Plans (LCWIP)

Timeline 2017/18

